



Centers for Medicare & Medicaid Services (CMS)

The Center for Consumer Information and Insurance Oversight (CCIIO)

2022 Plan Year Federally-Facilitated Exchange Issuer Compliance Review Summary Report

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1. EXECUTIVE SUMMARY

In accordance with the Patient Protection and Affordable Care Act, as amended, and pursuant to 45 CFR § 155.1010(a)(2) and § 156.715, the Centers for Medicare & Medicaid Services (CMS) conducts Qualified Health Plan (QHP) issuer oversight and compliance monitoring activities in Federally-facilitated Exchanges (FFEs) including those in states performing plan management functions. Oversight and monitoring activities help protect consumers by ensuring QHP issuers are compliant with FFE standards. FFE compliance reviews also help QHP issuers identify opportunities for improvement and provide insight to CMS on areas where additional guidance may be helpful.

This report summarizes the results from FFE compliance review activities related to plans certified for Plan Year (PY) 2022. By sharing this report, CMS can provide insights on identified areas of noncompliance in 2022 and help QHP issuers ensure their processes, procedures, and activities comply with CMS regulations and guidance.

Per 45 CFR § 155.1010(a)(2) and § 156.715, CMS may conduct compliance reviews of issuers offering QHPs, including stand-alone dental plans (SADPs), in the FFEs to ensure ongoing compliance with QHP certification standards and FFE requirements. CMS selected 19 QHP issuer identification numbers (IDs) from 14 FFE states² for compliance reviews of plans certified for PY 2022. These compliance reviews focused on QHP issuer processes and operational testing related to the following areas:

- Prescription drug benefits
- QHP issuer participation standards
- QHP rate and benefit information
- Access to and exchange of health data and plan information
- Transparency in coverage
- Marketing and benefit design
- Network adequacy
- Meaningful Access
- Special enrollment period notices
- Enrollment processes for qualified individuals (privacy and security)
- Termination of coverage for qualified individuals
- QHP issuer oversight of delegated and downstream entities
- Agent and broker oversight
- Rating variations
- Health insurance casework system (HICS)
- Maintenance of records
- Patient safety standards
- Quality rating systems and marketing requirements

¹ For the purposes of this report, CMS defines Plan Year 2022 as the period between January 1, 2022, and December 31, 2022.

² The 14 FFE states were AK, AZ, FL, GA, IN, KS, LA, MI, ND, OH, OK, TX, UT, and WI.

- Renewal and re-enrollment notices
- Compliance plans

The results from compliance reviews are categorized as "findings" or "observations." Findings may result from discovery of evidence suggesting noncompliance, in addition to cases of confirmed noncompliance. Observations may result from identification of areas for improvement when there is no evidence of actual noncompliance.

The compliance reviews further divide results by methodology. Process findings or observations were primarily issues identified with a QHP issuer's underlying process to complete a required activity. Performance findings or observations were primarily included when a QHP issuer's process included all of the required elements, but operational testing indicated that those elements were not followed consistently. In some cases, a combination of findings or observations were discovered due to a QHP issuer having problems with both its process and performance of a required activity.

The following review areas were the most likely to produce findings and observations during the compliance review process:

- <u>Network Adequacy</u>: CMS identified issues regarding network adequacy including: QHP issuers did not make contract offers to Essential Community Providers (ECPs) and Indian health care providers as required by 45 CFR § 156.235(a)(2)(ii); and provider directories or machine-readable files that contained specific data elements were not up-to-date, complete, and accurate as required by 45 CFR § 156.230(b).
- <u>Downstream and Delegated Entities</u>: CMS identified QHP issuer downstream and delegated entity contracts that did not include the Exchange-specific language required by 45 CFR § 156.340(b).
- <u>Casework</u>: CMS identified issues with the timely resolution, documentation, and complainant notification of HICS casework as required by 45 CFR § 156.1010.
- <u>Termination Notices for Qualified Individuals</u>: CMS identified issues with the timeliness or accuracy of notices sent to enrollees, specifically termination notices that were not sent timely or did not include all required information as required by 45 CFR § 156.270(b).
- Enrollment Process for Qualified Individuals (Privacy and Security Policies): CMS identified issues with QHP issuers' privacy and security policies, or in some cases, specific incidents where the QHP issuers did not comply with, or were not consistently aware of, requirements to report any breach or security incidents to the CMS IT help desk either by email or phone call within the timeframes required under the FFE privacy and security policies pursuant to 45 CFR § 155.260 and § 156.265(b)(3)(iii).
- Agent and Broker Oversight: CMS identified issues with inadequate monitoring of affiliated agents and brokers (i.e., QHP issuers did not consistently confirm whether their respective affiliated agents and brokers had completed the required FFE registration and training before assisting Exchange consumers) as required by 45 CFR § 156.340(a)(3).

CMS recommends QHP issuers review the results summarized in this report and use this information to identify opportunities for improvement in their own policies, procedures, and processes. CMS expects QHP issuers to be familiar with FFE standards and processes and to have mechanisms in place to self-monitor compliance. Figure 1 displays the percentage of reviewed QHP issuers with findings and observations in each review area; QHP issuers may have had multiple results in an area.

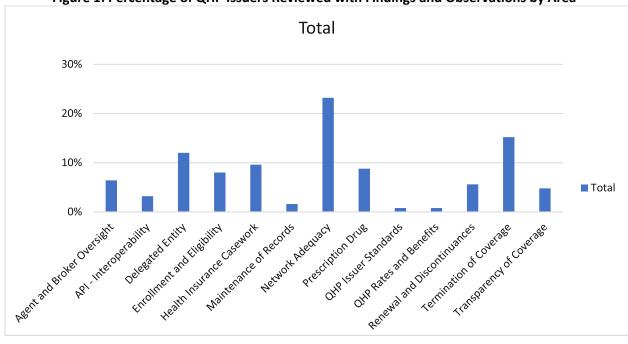


Figure 1: Percentage of QHP Issuers Reviewed with Findings and Observations by Area³

2. COMPLIANCE REVIEW PROCESS

The compliance review is a multi-phase process beginning with QHP issuer selection and culminating in a compliance review report. This section provides an overview of the compliance review process. Figure 2 depicts the steps in the FFE compliance review process. CMS also released *Key Priorities for Federally-facilitated Exchange Compliance Reviews for the 2022 Plan Year*, which sets forth a list of regulatory standards that CMS considers to be of the highest priority in the PY 2022 compliance reviews. This document is available at:

https://www.cms.gov/files/document/compliancereviewtablekeypriorities2022508.pdf

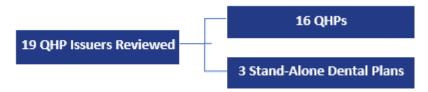
³ These statistics represent the percentage of QHP issuers reviewed with findings or observations attributed to a particular review area. Scoring may represent multiple findings attributed to the same area, as seen under Network Adequacy which includes findings or observations for provider directory, machine-readable data files, ECP contracting areas tested under one combined heading. This resulted in more than one finding or observation in several review areas.

Figure 2: The FFE Compliance Review Process



CMS selects QHP issuers for compliance reviews based on criteria related to performance data and ongoing monitoring activities. For PY 2022, CMS conducted compliance reviews of 19 QHP issuers' identification numbers. Beginning in April 2022, CMS issued notifications to the selected QHP issuers and conducted kick-off calls to discuss each QHP issuer's selection and the compliance review process, as well as to inform the QHP issuer of any documentation needed prior to start of the review. After receiving and reviewing the requested documentation, CMS performed testing and validation on the information submitted. CMS then conducted interviews with each QHP issuer's staff about its FFE operations. Figure 3 shows a breakdown of the QHP issuer characteristics for PY 2022 compliance reviews.

Figure 3: QHP Issuer Characteristics for PY 2022 Compliance Reviews



The PY 2022 compliance reviews consisted of 19 desk reviews (encompassing 16 QHPs and 3 SADPs).⁴ During each review, CMS: 1) reviewed QHP issuers' policies, procedures, and processes for all 20 review areas within the scope of the review, and 2) performed testing for 16 of the 20 review areas to assess compliance with FFE regulations.

As part of the compliance review process, CMS works with QHP issuers to address findings. CMS requires QHP issuers to employ work plans that will allow them to document how they intend to fix a finding and to state the intended timeline for when each finding will be resolved. Once the work plan is submitted, CMS validates that each change successfully corrects the issue which caused the finding. CMS does not deem a compliance review complete until all findings are resolved. The next section details the results of the PY 2022 compliance reviews by review area. The compliance reviews continued to focus more on QHP issuers' processes and performance, and less on their written policies and procedures than in prior years. Written policies and procedures were requested and reviewed as part of the compliance review to aid CMS in determining whether a QHP issuer's processes complied with FFE requirements.

⁴ CMS conducted desk reviews using zoom interviews, website research, and email to collect the necessary information and documents for review.

3. COMPLIANCE REVIEW RESULTS

Findings and observations contained in this report align with the 20 review areas noted in the Executive Summary and associated regulatory standards. Tables 1-20 present findings and observations for each of the 20 review areas. Findings result from the discovery of evidence suggesting noncompliance, in addition to cases of confirmed or admitted noncompliance. Observations result from the discovery of evidence of practices or procedures which represent a compliance risk, but for which there was no evidence of noncompliance, in addition to identification of areas for improvement.

CMS classified findings and observations⁵ based on the type of review methodology⁶ employed:

- Process Review: This included review of QHP issuers' written processes and procedures for
 review areas within the scope of the PY 2022 compliance reviews. Throughout the reviews, CMS
 requested and examined applicable policies and procedures established and provided by the
 QHP issuers.
- Performance Testing: This included testing to assess QHP issuers' compliance with FFE
 regulations for review areas within the scope of the PY 2022 compliance reviews. CMS
 completed testing using either 100% of available data (e.g., contracts, cases, notices) or a
 random sample of data. The decision of which sampling methodology to use was based on the
 test being performed.

Results by Review Area

This section describes the standards and requirements for each of the 20 review areas, the methodology CMS used to review QHP issuer compliance, any associated findings and observations, and suggested best practices for review areas that produced findings or observations.

3.1 Prescription Drug Benefits

Pursuant to 45 CFR § 156.200(b)(3), a QHP issuer must ensure that each QHP complies with benefit design standards, defined at § 156.20 to mean the essential health benefits (EHB) package. Pursuant to 45 CFR § 156.122, a QHP issuer's health plan provides EHB with respect to prescription drugs if it, among other things:

- Covers at least the greater of one drug in every United States Pharmacopeia category and class or the same number of prescription drugs in each category and class as the EHB-benchmark plan;
- Submits its formulary drug list to the FFE, the State, or the Office of Personnel Management (OPM);
- Uses a pharmacy and therapeutics committee that meets specific membership standards;
- Has procedures in place that allow an enrollee to request and gain access to clinically appropriate drugs not covered by its health plan; and

⁵ Review areas may contain findings, observations, or both, depending on testing results.

⁶ Information about the CMS review methodologies is provided as a high-level overview of the review processes completed for each area under review. This information is not sufficiently detailed to complete a similar review and replicate CMS' results.

• Provides an up-to-date, accurate, and complete listing of all covered drugs on its formulary list in a manner that is easily accessible on its website.

3.1.1 CMS Review Methodology

CMS reviewed prescription drug formularies available on the QHP issuers' websites against those submitted as part of the PY 2022 QHP certification process to determine whether there were significant changes to the formularies since certification that could be prohibited by non-discrimination requirements specified at 45 CFR § 156.125 and § 156.225(b). In addition, CMS reviewed the QHP issuer's drug formularies to determine if the number of specific drugs available met minimum threshold requirements of 45 CFR § 156.122(a)(1) across a broad range of therapeutic classes and recommended drug treatment regimens. CMS also reviewed the QHP issuers' exception request process to determine if the evaluation and notification process is completed in a manner consistent with the requirements of 45 CFR § 156.122(c).

3.1.2 Results

Table 1 lists findings or observations related to this review area.

Review Methodology

Performance Testing

Non-formulary drug exception requests and/or appeals determination and notification were not completed in the required timeframe.

Findings Count

N/A*

N/A*

Table 1: Prescription Drug Findings or Observations

3.1.3 Best Practices

- Regularly review all formularies, especially when they are managed by a third party, to ensure that any mid-year changes conform to applicable regulations.
- Regularly review published formularies to ensure they include a current and complete list of all
 covered drugs, including any tier structure that has been adopted, and any restrictions to
 obtaining a drug.
- Regularly review implementation of the drug exception request process to ensure that requests
 are being evaluated, decisions are made, and notifications are sent as required and within the
 applicable timeframes.

3.2 QHP Issuer Participation Standards

Pursuant to 45 CFR § 156.200, Exchange participation standards require a QHP issuer to, among other things:

- Have each QHP certified by the Exchange in which it is being offered;
- Comply with Exchange processes, procedures, and requirements under Title 45, Part 155, Subpart K and, in the small group market, 45 CFR § 155.706;
- Not discriminate based on race, color, national origin, disability, age, or sex; and

^{*}Compliance review protocols do not allow observations for this type of finding.

 Provide the same agent and broker compensation for similar coverage offered inside and outside the Exchanges.

3.2.1 CMS Review Methodology

CMS reviewed non-discrimination policies to ensure that the policies were in place and available to employees and that the policy included all classes identified under the regulation. CMS also reviewed agent and broker compensation policies, comparing amounts paid for on- and off-Exchange coverage, subscriber agreements, and lists of the QHPs (by type) offered under the participating QHP issuer IDs.

3.2.2 Results

Table 2 lists findings or observations related to this review area.

Review Methodology

Process Testing

Non-discrimination policies, procedures, protocols, standard operating procedures, or other similar manuals omitted protected classes.

Findings Count

Observations Count

Observations Count

Table 2: QHP Issuer Participation Standards Findings or Observations

3.2.3 Best Practices

- Review written policies, procedures, and notification documents to ensure they are consistent with regulatory requirements related to non-discrimination.
- Develop and monitor compensation practices to ensure that Exchange status is not considered when determining the rate of compensation for an agent or broker.

3.3 QHP Rate and Benefit Information

Pursuant to 45 CFR § 156.210(c), a QHP issuer must submit to the Exchange a justification for a rate increase prior to the implementation of the increase and prominently post the justification on its website.

3.3.1 CMS Review Methodology

CMS reviewed QHP issuers' websites to determine if applicable rate increase justifications, or links to them, were available on their websites.

3.3.2 Results

Table 3 lists findings or observations related to this review area.

⁷ The evaluation of the non-discrimination policies was modified in 2019 to deem the QHP issuer's policy as compliant if it mirrored the statutory language in Section 1557 of the ACA.

Table 3: QHP Rates and Benefits Findings or Observations

Review Methodology	Findings or Observations	Findings Count	Observations Count
Performance Testing	 Rate justification is not posted on the QHP issuer's website. 	1	N/A*

^{*}Compliance review protocols do not allow observations for this review area.

3.3.3 Best Practices

• Establish an annual process to ensure a justification is posted to the QHP issuer's website, consistent with FFE regulations.

3.4 Transparency in Coverage

Pursuant to 45 CFR § 156.220, a QHP issuer must provide specific information in accordance with the regulation to the Exchange, the Department of Health and Human Services (HHS), and their state insurance commissioner, and make the information available to the general public, in plain language. A QHP issuer also must make available the amount of enrollee cost sharing under the individual's plan or coverage with respect to the furnishing of a specific item or service by a participating provider in a timely manner upon the request of the individual through a website or other means for individuals without access to the internet.

3.4.1 CMS Review Methodology

CMS reviewed QHP issuer websites to determine if the QHP issuer provided links to required information, either on a single page or within multiple webpages that may be accessible from a landing page. CMS also accesses the QHP Issuer's Claims Payment Policies & Other Information URL to ensure it includes the minimum requirements of:

- Out-of-network liability and balance billing;
- Enrollee claims submission;
- Grace periods and claims pending;
- Retroactive denials;
- Recoupment of overpayments;
- Medical necessity and prior authorization timeframes and enrollee responsibilities;
- Drug exception timeframes and enrollee responsibilities (not required for SADPs);
- Explanation of benefits; and
- Coordination of benefits.

3.4.2 Results

Table 4 lists findings or observations related to this review area.

Review Methodology	Findings or Observations	Findings Count	Observations Count
Performance Testing	 Claims transparency information was not provided or did not include all required information. 	5	N/A*
	 Claims transparency information URL was not easily 	1	N/A*

Table 4: Transparency in Coverage Findings or Observations

3.4.3 **Best Practices**

- Establish an annual process to ensure the required information is posted to the QHP issuer website and the links provided are active.
- Ensure the QHP Issuer's Claims Payment Policies & Other Information URL includes the minimum requirements.

3.5 Access to and exchange of health data and plan information

accessible.

Pursuant to 45 CFR § 156.221, a QHP issuer on a FFE must implement and maintain a standard based Application Programming Interface (API) that permits third-party applications to retrieve with the approval and at the direction of a current individual enrollee or the enrollee's personal representative. Data specified in this section through the use of common technologies and without special effort from the enrollee.

3.5.1 CMS Review Methodology

CMS reviewed QHP issuer websites to validate the QHP issuer meets all the documentation and technical standards to ensure it includes the requirements of:

- Accessible content;
- Technical requirements;
- Documentation requirements for APIs;
- Denial or discontinuation of access to the API;
- Coordination among payers;
- Enrollee resources regarding privacy and security;
- Exception of when QHP issuers cannot satisfy the requirements, and;
- Applicability.

3.5.2 Results

Table 5 lists findings or observations related to this review area.

^{*}Compliance review protocols do not allow observations for this type of finding.

Review Methodology	Findings or Observations	Findings Count	Observations Count
Performance Testing	 Unable to locate oversight responsibilities of the Federal Trade Commission (FTC) on QHP issuer's website. 	1	N/A*
	 Unable to locate API information on the QHP issuer website. 	1	N/A*
	 Unable to locate information as to which types of organizations may or may not be covered under HIPAA on the QHP issuer's website. 	1	N/A*
	 Unable to ensure adjudicated claims are available no later than one business after a claim is process. 	1	N/A*
	 QHP issuer website does not provide information to enable third-party applications to use the API data types. 	1	N/A*

Table 5: Access to and exchange of health data and plan information Findings

3.5.3 **Best Practices**

- Ensure the QHP issuer has a publicly accessible website (or hyperlink to a third-party API vendor) for developers that instructs how they can retrieve healthcare information (i.e., software requirements, syntax functions names, technical requirements).
- The QHP issuer's website includes general information on strategies enrollees may use to safeguard the privacy and security of their data.
- The QHP issuer's website contains general information regarding educational resources
 including factors to be considered in selecting a third-party application for secondary uses of
 data, importance of understanding privacy and security practices of any third-party application
 to which they will entrust their health information and has an overview of which types of
 organization or individuals are or are not likely to be covered under HIPAA.
- Ensure the educational resources include information on the oversight responsibilities of the
 Office for Civil Rights (OCR) and the Federal Trade Commission (FTC) and guidance on how to
 submit a complaint to the OCR and the FTC.
- Ensure the QHP issuer has implemented to establish and maintain the API, make accessible to enrollees through the API all applicable data types such as clinical, cost, claims, etc., ensure this data is available no later than one business day after a claim is processed, and provide information to enable third-party applications to use the API data.
- The QHP issuer has implemented the API standards, conducts routine testing, monitoring, and updates to ensure the API is functioning properly.

^{*}Compliance review protocols do not allow observations for this type of finding.

- The QHP issuer has implemented a process to determine whether a third-party application would present an unacceptable level of risk to the security if PHI/PHI on the QHP issuer's systems.
- Ensure the QHP issuer has a process to deny/discontinue third-party access to the Patient Access API.
- Ensure the QHP issuer has a process for the exchange of enrollee data for the last five years, when the enrollee enrolls or disenrolls with the health plan.

3.6 Marketing and Benefit Design

Pursuant to 45 CFR § 156.225(b), a QHP issuer may not employ marketing practices or benefit designs that have the effect of discouraging enrollment of individuals with significant health needs.

3.6.1 CMS Review Methodology

CMS reviewed FFE QHP issuers' processes related to marketing and benefit design to determine whether they included processes intended to prevent discriminatory practices in the development of plan benefits, including coverage standards and limitations.

3.6.2 Results

Table 6 lists findings or observations related to this review area.

Review Methodology

Performance Testing

Review Methodology

Findings or Observations Findings Count Observations Count Observations Count Observations Were O O O

Table 6: Marketing and Benefit Design Findings or Observations

3.6.3 Best Practices

- Establish and use a process that evaluates and monitors the design of each plan's benefits to ensure that plans are not designed with potentially discriminatory benefits or requirements.
- Establish and use a process that evaluates and monitors the marketing plan for each product to ensure that the marketing practices will not have the effect of discouraging the enrollment of individuals with significant health needs.

3.7 Network Adequacy

Pursuant to 45 CFR § 156.230(a)(2), (a)(3), and (b), a QHP issuer with QHPs that use provider networks are required to maintain a sufficient provider network by:

- Maintaining a network that is sufficient in number and types of providers, including providers
 that specialize in mental health and substance abuse services, to ensure that all services will be
 accessible without unreasonable delay, and that is consistent with the network adequacy
 provisions of Section 2702(c) of the Public Health Service Act;
- Making an accurate and up-to-date provider directory available to the Exchange for publication online and providing a hard copy to potential enrollees upon request; and
- Identifying which providers are not accepting new patients in their provider directories.

Pursuant to 45 CFR § 156.235(a), a QHP issuer's networks must also have a sufficient number and geographic distribution of ECPs, where available, to ensure reasonable and timely access to a broad range of such providers for low-income individuals or individuals residing in Health Professional Shortage Areas within the QHP's service area. An ECP is a provider that serves predominantly low-income, medically underserved individuals. A QHP issuer must satisfy the following criteria, among other requirements:

- Offer contracts in good faith to all available Indian health care providers in the service area; and
- Offer contracts in good faith to at least one ECP in each ECP category in each county in the service area where an ECP in that category is available and provides medical or dental services that are covered by the QHP issuer plan type.

3.7.1 CMS Review Methodology

CMS evaluated the QHP issuer's provider directory to determine if 1) a provider directory is available to enrollees both online and in hard copy upon request, 2) online and printed directories clearly identify providers that are not accepting new patients, and 3) demographic and other required information is included and is accurately recorded in the provider directory.

CMS accessed the QHP issuers' online and machine-readable provider directory data files and selected a sample of providers from different specialty groups from each source. Each provider office in the sample was analyzed using the provider's website, other internet resources, or telephone calls to confirm that the demographic information published in the directory was up-to-date, accurate, and complete. The information gathered during this internet search was documented and compared against the source data to confirm that the location, telephone number, specialty, medical group, institutional affiliations, and reported status of the provider as not accepting new patients were correct. In cases where the QHP issuer also created a stand-alone hard copy directory, CMS determined if the information contained within it was consistent with the online directory.

CMS' testing of this review area also included a comparison of the QHP issuers' ECP lists against the HHS 2022 Non-Exhaustive List of ECPs to identify if there were any counties and/or specialties within the QHPs' services areas which did not meet the FFE requirements for ECPs. In those counties where QHPs did not meet ECP requirements, CMS requested documentation that the QHP issuers had extended a good faith offer to contract to all Indian health care providers within the QHPs' service areas and at least one ECP provider in each category in each county in the QHPs' service areas.

3.7.2 Results

Table 7 lists findings or observations related to this review area.

Review Findings or Observations Findings Count Observations Count Methodology **Performance Testing** Provider directories contained 19 0 incorrect information pertaining to one or more of the following details: medical group affiliation, specialty, address, phone number, and status of accepting new patients (e.g., some sampled providers were no longer in practice and/or had incorrect contact information). QHP issuer's ECP list did not meet all 10 N/A* ECP contract-offer requirements (e.g., some QHP issuers did not offer contracts to one or more Indian health care providers in their service area or could not provide documentation proving such

Table 7: Network Adequacy Findings or Observations⁸

contract offers were made).

3.7.3 **Best Practices**

- Regularly verify data in provider directories to ensure the accuracy of the information and make
 process improvements, when necessary, to ensure the data is as accurate, complete, and up to
 date as possible.
- Use provider data within claims submission and payment processing systems to evaluate possibly incorrect data elements.
- Create a process to evaluate network adequacy that includes procedures to remedy deficiencies that are identified.
- Annually identify all ECPs, including Indian health care providers, in each service area and develop a process to ensure that contract offers are made to ECPs as required by the regulation and documentation of those offers is maintained in accordance with applicable FFE recordretention requirements.

3.8 Meaningful Access

Pursuant to 45 CFR § 156.250, QHP issuers must provide meaningful access to QHP information by ensuring the accessibility of health plan applications and notices. Documents must be accessible for individuals in accordance with the Americans with Disabilities Act (ADA) and for individuals with limited English proficiency.

^{*}Compliance review protocols do not allow observations for this type of finding.

⁸ A total of 29 findings in this area for 19 QHP issuers reviewed is accurate as several QHP issuers had multiple findings and every QHP issuer received a finding for network adequacy - provider directory.

3.8.1 CMS Review Methodology

CMS reviewed the QHP issuer's language translation policies and website to ensure that the QHP issuer provides information indicating how to access auxiliary aids and services for individuals living with disabilities including the provision of Teletypewriter/Telecommunication Device for the Deaf (TTY/TDD), language assistance and that such services are available at no cost to the individual. The QHP issuer must be able to provide oral translation services in at least 150 languages as described in 45 CFR § 155.205(c).

3.8.2 Results

Table 8 lists findings or observations related to this review area.

Table 8: Meaningful Access Findings or Observations

Review Methodology	Findings or Observations	Findings Count	Observations Count
Process Testing	 No findings were identified related to this review area. 	0	N/A*

^{*}Compliance review protocols do not allow observations for this review area.

3.8.3 Best Practices

- Establish a process to ensure the QHP issuer's website includes information on how to access auxiliary aids, language assistance, and services are available at no cost to the enrollee. If the QHP issuer operates in Texas, the website must be translatable into Spanish.
- Establish a process to ensure that the QHP issuer has the capability of translating verbal communication into at least 150 languages and the capability of providing written translations, if needed.

3.9 Premium Rate Variations

Pursuant to 45 CFR §§ 147.102(a) and 156.255(b), a QHP issuer is required to charge the same premium rate without regard to whether the plan is offered through an Exchange, directly from the QHP issuer, or through an agent. Premium variations are not permitted on the basis of the method of sale or the offering of a plan through an Exchange.

3.9.1 CMS Review Methodology

CMS performed comparisons of the premiums for QHPs sold on- and off-Exchange to determine if the rates being charged were comparable for similar plans.

3.9.2 Results

Table 9 lists findings or observations related to this review area.

⁹ The definition of "comparable" for this evaluation was determined to be a variance between similar QHPs of less than one dollar per month.

Table 9: Premium Rate Variation Findings or Observations

Review Methodology	Findings or Observations	Findings Count	Observations Count
Performance Testing	 No findings were identified related to this review area. 	0	N/A*

^{*}Compliance review protocols do not allow observations for this review area.

3.9.3 Best Practices

 Monitor pricing strategies and actuarial data across plans to ensure that QHPs will not have pricing differences related to being offered on Exchange or directly through the QHP issuer.

3.10 Other Notices for Special Enrollment Periods for Qualified Individuals

Pursuant to 45 CFR § 156.1256, a QHP issuer offering coverage through an FFE must notify enrollees of material plan or benefit display errors and the enrollees' eligibility for a special enrollment period within 30 calendar days after being notified by an FFE or CMS that the error has been fixed, if directed to do so by an FFE or CMS.

3.10.1 CMS Review Methodology

CMS reviewed certification records to determine if a QHP issuer had been required to make a notification to its enrollees. If the QHP issuer had been required to make the appropriate notifications, CMS selected a sample of impacted enrollees. The letters were reviewed to determine if they had been sent within the appropriate timeframes and that they used the approved notification template.

3.10.2 *Results*

Table 10 lists findings or observations related to this review area.

Table 10: Other Notices for Special Enrollment Periods Findings or Observations

Review Methodology	Findings or Observations	Findings Count	Observations Count
Performance Testing	 No findings were identified related to this review area. 	0	N/A*

^{*}Compliance review protocols do not allow observations for this review area.

3.10.3 Best Practices

- Actively monitor plan submissions and plan displays to ensure that errors are not included.
- Should errors be identified, the QHP issuer should actively review the errors and make all required notifications within the timeframes required.

3.11 Enrollment Process for Qualified Individuals

Pursuant to 45 CFR § 156.265, a QHP issuer must adhere to the required enrollment processes for the individual market FFE, including:

- Enrolling a qualified individual through the Exchanges if they receive an eligibility determination from the Exchange;
- Accepting enrollment information consistent with applicable Exchange privacy and security requirements;
- Ensuring the process used to complete the eligibility application complies with all Exchange standards, including applicable privacy and security requirements;
- Providing new enrollees with enrollment information packages that meet readability and accessibility standards for individuals with disabilities or limited English proficiency;
- Reconciling enrollment files with the Exchange no less frequently than once a month; and
- Verify to the Exchange that the enrollment information has been received.

3.11.1 CMS Review Methodology

CMS reviewed enrollment processes, new enrollment packages, and processes for reconciling enrollment files with the FFEs. To evaluate QHP issuer compliance with FFE privacy and security standards, CMS reviewed privacy and security policies, materials for privacy and security training provided to employees and delegated and/or downstream entities, and records of individuals who completed the training. To evaluate QHP issuer compliance with FFE third-party payment acceptance requirements, CMS reviewed the QHP issuers' premium acceptance policy, and through written and verbal communication, identified the QHP issuers' processes related to the acceptance of third-party payments for patient premiums.

3.11.2 Results

Table 11 lists findings or observations related to this review area.

Table 11: Enrollment Process Findings or Observations

Review Methodology	Findings or Observations	Findings Count	Observations Count
Performance Testing	 QHP issuer did not have a process for, was not aware of, or had not been compliant with the FFE incident or breach reporting requirements as required by section II.c.7 of the Qualified Health Plan Certification Agreement and Privacy and Security Agreement. 	4	4
	 QHP issuer does not have adequate process for reconciling enrollment files with the Exchange. 	4	N/A*

^{*}Compliance review protocols do not allow observations for this review area.

3.11.3 Best Practices

• Evaluate and update policies and procedures related to incident and breach reporting with respect to QHPs offered through the FFEs and include the required notification timeframes and a reporting process as appropriate.

- Evaluate and update notification processes to monitor all mailings and document the timeframes for them to be sent.
- Monitor all mailings to ensure that letters or notifications are sent to enrollees as required and contain all required information.

3.12 Termination of Coverage for Qualified Individuals

Pursuant to 45 CFR § 156.270, a QHP issuer must adhere to termination-of-coverage processes in the individual market FFEs. These processes require QHP issuers to:

- Terminate coverage only under certain permitted circumstances;
- Provide termination-of-coverage notices promptly to affected enrollees, when applicable;
- Establish a policy for handling terminations of coverage due to nonpayment of premiums;
- Follow the special termination guidelines for recipients of Advance Payments of the Premium Tax Credit (APTC);
- Provide payment delinquency notices to affected enrollees;
- Maintain termination-of-coverage records in accordance with Exchange standards; and
- Comply with the rules for effective dates of termination of coverage.

3.12.1 CMS Review Methodology

CMS reviewed QHP issuers' termination-of-coverage written policies to determine if the policies contained the required elements. CMS also performed testing on a sample of enrollee termination notices from each QHP issuer to determine if enrollees were notified of their terminations without undue delay, the notices contained a coverage termination-effective date, and the reasons for the terminations. Additionally, CMS performed a review of QHP issuers' record maintenance written policies specific to termination of coverage. CMS also conducted performance testing on payment delinquency notices to determine whether QHP issuers sent them within appropriate timeframes.

3.12.2 *Results*

Table 12 lists findings or observations related to this review area.

Table 12: Termination of Coverage Findings or Observations¹⁰

Review Methodology	Findings or Observations	Findings Count	Observations Count
Performance Testing	 Termination-of-coverage policy is not complete. 	4	N/A*
	 Enrollees were not provided three consecutive month grace period. 	2	N/A*
	Termination notices did not include the correct effective date for termination.	1	N/A*

¹⁰ A total of 28 findings in this area for 17 out of 19 QHP issuers reviewed are accurate as several QHP issuers had multiple findings and 17 QHP issuers received at least one finding in this review area.

Review Methodology	Findings or Observations	Findings Count	Observations Count
	 Delinquency notices were not provided to the enrollee. 	4	N/A*
	 Enrollees were not terminated on the last day of the first month of the grace period. 	2	N/A*
	 Termination notices were not sent to the enrollee 	11	N/A*
	 Termination notices were sent beyond 30 days. 	2	N/A*
	 Termination notices did not include the reason for termination. 	2	N/A*

^{*}Compliance review protocols do not allow observations for this review area.

3.12.3 Best Practices

- Regularly review termination-of-coverage policy to ensure all standards for the termination of enrollment due to non-payment of premium are included in the termination policy.
- Regularly review termination-of-coverage operations to ensure processes are working as intended, and notices are sent promptly and with the required content for all reasons of termination.

3.13 Renewal and re-enrollment notices

Pursuant to 45 CFR § 156.1255, a QHP issuer is required to send Federal standard notices of product renewal and discontinuation to current enrollees as specified in 45 CFR § 147.106.

• A QHP issuer must provide each individual market policyholder with a written notice of renewal before the first day of the next annual open enrollment period (OEP).

3.13.1 CMS Review Methodology

CMS performed testing on a sample of enrollee renewal and discontinuances notices from each QHP issuer to determine if renewal or discontinuance notices are sent to enrollees completely, accurately and prior to open enrollment.

3.13.2 *Results*

Table 13 lists findings or observations related to this review area.

Review Methodology	Findings or Observations	Findings Count	Observations Count
Performance Testing	 Renewal notices were not sent to the enrollee. 	1	N/A*
	 Renewal notices had transposed the total premium for the plan with the enrollee responsibility after APTC. 	1	N/A*
	 Renewal notice had an enrollee name mismatched. 	1	N/A*
	 Renewal notices contained less than 15 languages. 	0	1
	Renewal notices did not include nondiscrimination notice and language	0	5

Table 13: Renewal and re-enrollment notices Findings or Observations¹¹

3.13.1 Best Practices

- Ensure renewal or discontinuance notices are sent to the enrollee prior to the open enrollment period.
- Ensure the proper Federal standard notice is used and all variable fields are completed correctly.

3.14 Agent and Broker Oversight

Pursuant to 45 CFR § 156.200(f), a QHP issuer must pay the same broker compensation for QHPs offered through a FFE that the QHP issuer pays for similar health plans offered in the State outside of a FFE.

Pursuant to 45 CFR § 156.340(a)(3), a QHP issuer must confirm that their affiliated agents and brokers are compliant with all applicable requirements such as:

Satisfaction of applicable FFE registration and training requirements.

3.14.1 CMS Review Methodology

CMS reviewed QHP issuers' written policies and procedures related to affiliated agent and broker onboarding. CMS then cross-referenced QHP issuers' submitted lists of National Producer Numbers (NPNs) for affiliated agents and brokers who assisted with PY 2022 enrollments against the published *CMS Agent and Broker FFE Registration Completion List for Plan Year 2022*¹² to determine if each affiliated agent or broker had completed the required FFE registration and training for PY 2022. CMS also compared the registration completion dates of those registered agents or brokers with the date of

^{*}Compliance review protocols do not allow observations for this review area.

¹¹ A total of 8 findings (includes observations) in this area for 8 out of 19 QHP issuers reviewed are accurate as several QHP issuers had multiple findings and 7 QHP issuers received at least one finding in this review area.

¹² Available at https://data.healthcare.gov/dataset/AB-Registration-Completion-List/wb6u-x2ny/data.

the first enrollment they assisted with for PY 2022 to determine if the affiliated agents or brokers were assisting with enrollment prior to having completed the registration and training process.

3.14.2 *Results*

Table 14 lists findings or observations for this review area.

Table 14: Agent and Broker Oversight Findings or Observations

Review Methodology	Findings or Observations	Findings Count	Observations Count
Performance Testing	 Agent compensation is not consistent between on-Exchange and off-Exchange plans. 	1	7

3.14.3 Best Practices

- Regularly review CMS's agent and broker registration completion list and compare it with affiliated agents' and brokers' NPNs to ensure that affiliated agents and brokers have completed FFE registration, as required.
- Establish a process to educate affiliated agents and brokers if they are assisting consumers with FFE enrollments and found to be noncompliant with the FFE registration and training requirements.
- Establish a process to ensure agents and brokers are paid the same compensation for QHPs
 offered through the FFE Exchange that the QHP issuer pays for similar health plans offered off
 the FFE Exchange.

3.15 Delegated and Downstream Entities

Pursuant to 45 CFR § 156.340, a QHP issuer must comply with standards applicable to delegated and downstream entities, including executing a delegation agreement/amendment that in part: 1) specifies delegated activities and reporting responsibilities; 2) provides for remedies if the delegated entity does not perform satisfactorily; and 3) otherwise conforms with the requirements in 45 CFR § 156.340(b).

3.15.1 CMS Review Methodology

CMS reviewed each contract (including any amendments) with a delegated or downstream entity submitted by the QHP issuer to determine if the contract:

- Specifies the delegated activities and reporting responsibilities;
- Provides for revocation of the delegation or other remedies when HHS or the QHP issuer determines that such parties have not performed satisfactorily;
- Requires compliance with all applicable statutes and regulations;
- Provides for access by HHS or its designees to the entity's books, contracts, computers, or other systems relating to the QHP issuer's obligations until 10 years from the final date of the agreement period; and
- Contained these provisions no later than January 1, 2015, for existing agreements, and no later than the effective date of the agreement for agreements that were newly entered into as of October 1, 2013.

3.15.2 *Results*

Table 15 lists findings or observations related to this review area.

Table 15: Delegated and Downstream Entity Findings or Observations¹³

Review Methodology	Findings or Observations	Findings Count	Observations Count		
Performance Testing	 QHP issuer's downstream and delegated entity agreements (including any amendments thereto) did not include all of the language required by 45 CFR § 156.340. 		N/A*		
	 Downstream and delegated entity agreement or amendments contained "compliance with all applicable laws" and CMS directs the QHP issuer that more specificity is a best practice but no required. 	t O	1		
	 QHP issuer's downstream and delegated entity agreements did not contain the Exchange-specific language prior to January 1, 2015. 	0	1		
	 QHP issuer's downstream and delegated entity agreement did not contain the required Exchange-specific language when the contract was initially effectuated. 	0	1		

^{*}Compliance review protocols do not allow observations for this review area.

3.15.3 Best Practices

- Review all contracts with downstream and delegated entities performing functions related to the FFEs to ensure that the language required under 45 CFR § 156.340 is incorporated (as applicable).
- Establish oversight processes for downstream and delegated entities to ensure they are in compliance with their contractual obligations and related FFE requirements.

3.16 Maintenance of Records

Pursuant to 45 CFR § 156.705, a QHP issuer is required to comply with the FFE standards for maintenance of records. This requirement includes maintaining FFE records for a period of 10 years. Additionally, a QHP issuer must make available all records that are necessary for HHS to conduct financial audits and compliance reviews.

¹³ A total of 16 findings (includes observations) in this area for 15 out of 19 QHP issuers reviewed are accurate as several QHP issuers had multiple findings and 15 issuers received at least one finding in this review area.

3.16.1 CMS Review Methodology

CMS reviewed written policies to determine QHP issuer record maintenance schedules and confirm compliance with the FFE 10-year record maintenance requirement. CMS also reviewed a variety of records or documents requested from QHP issuers.

Findings or observations related to this review area were identified if record retention timeframes did not meet requirements or if the QHP issuer was unable to supply a record or document requested as part of testing.

3.16.2 *Results*

Table 16 lists findings or observations related to this review area.

requirements.

Review Methodology

Process Review

QHP issuer's record retention schedule and policy did not reflect the required record retention timeframe. 14

Performance

Findings Count

Observations Count

0

1

N/A*

Table 16: Maintenance of Records Findings or Observations

maintained in accordance with

3.16.3 Best Practices

Review

• Update written record-retention policies, and provide applicable staff training, to ensure records are maintained and accessible upon request for the required 10-year period.

3.17 Compliance Plans

Pursuant to 45 CFR § 156.715, a QHP issuer is subject to compliance reviews and must provide CMS access to certain FFE records. Such records may include, but are not limited to:

- The QHP issuer's books and contracts, including policy manuals and other plan benefit information provided to enrollees;
- The QHP issuer's policies and procedures, protocols, standard operating procedures, or other similar manuals; and
- Any other information reasonably necessary for HHS to evaluate compliance with certification standards, assess adherence to an effective compliance plan, and determine the likelihood of fraud or abuse.

^{*}Compliance review protocols do not allow observations for this review area.

¹⁴ A finding of this type was most recently previously identified in 2018; policies and procedures regarding record retention were reviewed, but findings or observations were identified in this area for 2022.

3.17.1 CMS Review Methodology

To evaluate compliance with these standards, CMS reviewed compliance plans submitted by QHP issuers.

3.17.2 *Results*

Table 17 lists findings or observations related to this review area.

Table 17: Compliance Plan Findings or Observations

Review Methodology	Findings or Observations	Findings Count	Observations Count
Performance Testing	 No findings or observations were identified related to this review area. 	0	0

3.17.3 Best Practices

Create and regularly evaluate the compliance plan to help demonstrate that the organization
has established procedures consistent with 45 CFR 155.1000 (c), including an overall process of
remaining compliant with each regulation as well as providing punitive and corrective actions
should they be required.

3.18 Casework

Pursuant to 45 CFR § 156.1010, a QHP issuer must:

- Investigate and resolve, as appropriate, consumer cases forwarded by HHS¹⁵;
- Resolve non-urgent cases (for cases forwarded by HHS) no later than 15 calendar days after receipt of the case, and urgent cases no later than 72 hours after the case is received;
- Provide notice¹⁶ to the complainant of the disposition of a case as soon as possible upon resolution of the case, but in no event later than 3 business days after the case is resolved; and
- Record resolution summaries in the HICS within 7 days of completion with a clear and concise explanation of how the case was resolved.

3.18.1 CMS Review Methodology

CMS reviewed the casework documentation submitted by each QHP issuer for a sample of cases selected by CMS for review. The submitted documentation included internal HICS case notes, written case narratives and screenshots of the resolution page in HICS, and written case dispositions.

Each case record was tested to determine if 1) the QHP issuer resolved the complaint within the applicable non-urgent or urgent timeframe; 2) the complainant was notified verbally or in writing within 3 business days of the resolution; 3) for complainants notified of the resolution verbally, written notice

¹⁵ CMS records casework in the Health Insurance Casework System (HICS), a web application that CMS requires QHP issuers operating in FFEs to use for casework intake and resolution activities.

¹⁶ To meet this requirement, notification may be verbal or written as determined most appropriate by the QHP issuer. In instances where notification is verbal, then a written notification must be provided in a timely manner to the consumer.

was also provided in a timely manner¹⁷; 4) a clear and concise narrative of how the case was resolved and how and when the complainant was notified was documented in HICS; and 5) the resolution narrative was uploaded to the HICS system within 7 business days after resolution.

3.18.2 *Results*

Table 18 lists findings or observations related to this review area.

Table 18: Casework Findings or Observations¹⁸

Table 10. Casework Findings of Observations									
Review Methodology	Findings or Observations	Findings Count	Observations Count						
Performance Testing	The complainant was not notified within 3 business days after the case was resolved.	1	N/A*						
	 HICS written notifications were not provided to the complainant. 	3	N/A*						
	 Urgent cases were not resolved within 72 hours of receipt of the case. 	6	N/A*						
	 Non-urgent cases were not resolved within 15 calendar days of receipt of the case. 	1	1						
	 HICS resolution summary did not contain how and when the notification was sent to the complaint. 	6	N/A*						
	 Written case resolution narratives were not provided to complainants in a timely manner¹⁹ for cases where the complainant was initially notified verbally of the case disposition. 	3	N/A*						

^{*}Compliance review protocols do not allow observations for this review area.

3.18.3 **Best Practices**

 Regularly review casework processes to ensure cases are reviewed, researched, and resolved and to ensure that all proper documentation and notifications are made consistent with FFE regulations.

¹⁷ For purposes of these compliance reviews, "timely manner" was considered to be within 2 weeks of the verbal notification, barring exceptional circumstances.

¹⁸ A total of 21 findings (includes observations) recorded in this area for 12 out of 19 QHP issuers reviewed are accurate as several QHP issuers had multiple findings and 12 QHP issuers received at least one finding in this review area.

¹⁹ See supra note 18.

3.19 Patient Safety Standards

Pursuant to 45 CFR § 156.1110, a QHP issuer that contracts with a hospital with greater than 50 beds must verify that the hospital meets the following patient safety standards:

- Adoption of a mechanism for comprehensive person-centered hospital discharge to improve care coordination and health care quality for each patient and utilizes a patient safety evaluation system as defined in 42 CFR § 3.20 (i.e., has a current agreement or other information demonstrating a partnership with a Patient Safety Organization (PSO)); or
- Establishment of an evidence-based initiative, to improve health care quality through the collection, management, and analysis of patient safety events that reduces all cause-preventable harm, prevents hospital readmission, or improves care coordination.

3.19.1 CMS Review Methodology

CMS reviewed the QHP issuer's policy or process to ensure that contracted hospitals with more than 50 beds meet the patient safety standards. If the QHP issuer does not have a policy or process, CMS analyzes the hospital service contract to identify how the hospital demonstrates it meets the required patient safety standards.

3.19.2 *Results*

Table 19 lists findings or observations related to this review area.

Review Methodology

Performance Testing

Review Methodology

Findings Count

Findings Count

Observations
Count

0

0

Table 19: Patient Safety Findings or Observations

3.19.3 Best Practices

• Verify the contracted hospital has a partnership with a Patient Safety Organization or has established an evidence-based initiative to improve health care quality.

3.20 Quality Rating System, Marketing Requirements

Pursuant to 45 CFR § 156.1120(c), a QHP issuer may reference the quality ratings for its QHPs in its marketing materials, in a manner specified by HHS. Pursuant to 45 CFR § 156.1125(c), a QHP issuer may reference the survey results for its QHPs in its marketing materials, in a manner specified by HHS. Pursuant to 45 CFR § 156.1125(d), a QHP issuer must annually submit data necessary to conduct the survey to its contracted Enrollee Satisfaction Survey (ESS) vendor on a timeline and in a standardized form and manner specified by HHS.

3.20.1 CMS Review Methodology

CMS reviewed the QHP issuer's website and other marketing materials to determine whether marketing materials reference QRS and QHP Enrollee Survey results.

3.20.2 Results

Table 20 lists findings or observations related to this review area.

Table 20: Quality Rating System, Marketing Requirements Findings or Observations

Review Methodology	Findings or Observations	Findings Count	Observations Count
Performance Testing	 No findings or observations were identified related to this review area. 	0	0

3.20.3 Best Practices

 Verify if a QHP issuer references quality ratings for its QHPs in its marketing materials in a manner specified by HHS.

4. CONCLUSION

CMS conducted FFE compliance reviews in PY 2022 for 19 QHP issuers representing 19 distinct parent companies in 14 FFE states. This included 16 individual medical QHP issuers and 3 SADPs. All of the reviews were completed through desk reviews.

- Review areas that frequently included findings or observations included:
- Ensuring accurate and up-to-date provider directory information as required by 45 CFR § 156.230(b)(2);
- Contract offers were not extended to Essential Community Providers (ECPs) and/or Indian Health Providers (IHPs) in good faith as required by 45 CFR § 156.235;
- Reviewing agreements with downstream and delegated entities to ensure their compliance with 45 CFR § 156.340(b);
- Completing HICS casework as required by 45 CFR § 156.1010, including recording outcomes and making appropriate notifications in a timely manner;
- Termination-of-coverage notices did not consistently meet the standards established by the FFE as required by 45 CFR § 156.270;
- Incident and breach reporting process is not consistent with the QHP Certification Agreement as required by 45 CFR § 156.265(c); and
- QHP renewal and/or discontinuation notifications did not meet Exchange requirements as required by 45 CFR § 156.1255.

The FFE compliance review process evolves annually to coincide with updates to regulations and guidance. Between 2017 and 2022, CMS modified the compliance review process to further increase the focus on testing operations and data rather than reviewing documented procedures. CMS also refined existing methodologies to ensure the process continues to provide data about FFE issuer compliance while remaining efficient. The insights gained from FFE compliance reviews will continue to inform future guidance and regulatory updates.

5. APPENDIX – Finding or Observation Count by Review Area and De-Identified QHP Issuer

De-identified Issuer Information	Agent and Broker	API - Interoperability	Casework	Delegated Entity	Enrollment and Eligibility	Maintenance of Records	Network Adequacy	Operations	Prescription Drug	Renewal & Discontinuance	Termination of Coverage	Transparency of Coverage	Grand Total
2022-1			1	1	2		2		1		1		8
2022-2				1	1		1		1	1			5
2022-3	1					1	1		1	1	1		6
2022-4		1	1	1	1		2			1	1		8
2022-5	1	1	1	1			1		1	1	1		8
2022-6		1	1	1	1		1			1	1		7
2022-7				1			1				1		3
2022-8				1	1		1				1		4
2022-9			1	1			2					1	5
2022-10	1		1		1		2	1	1		1	1	9
2022-11		1		1			1		1		2		6
2022-12	1		1		1		2	1	1	1	1	1	10
2022-13	1		1	1			2		1		1		7
2022-14	1		1				1		1		2		6
2022-15			1	1		1	2		1	1	1	1	9
2022-16	1		1	1	1		2				1	1	8
2022-17				1			1				1		3
2022-18	1		1	1			2		1		1	1	8
2022-19				1	1		2				1		5
Grand Total	8	4	12	15	10	2	29	2	11	7	19	6	125

The chart above contains the actual count of each finding or observation recorded by review area and by de-identified issuer. The information in this chart represents only those review areas for which there was an identified finding or observation recorded; the remaining areas have been excluded for readability and space constraints.